Middle-Class Incomes and Innovation Policy

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- 1. Trends in Middle-Class Incomes
- 2. Sources of the Productivity Slowdown
- 3. Policies to Boost Innovation
 - a) Increasing Public Investment
 - b) Encouraging Private Investment
 - c) Intellectual Property Policy
 - d) Competition Policy (Defined Broadly)
- 4. Innovation and Inequality

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Annual Real Middle-Class Income Growth

	1948-1973	1973-2015
Median Family Income (Census Bureau)	3.0%	0.4%
Median Household Income with Benefits (CBO, adj. for household size)	N/A	0.5%
Median Household Income with Gov't Transfers/Taxes (CBO, adj. for household size)	N/A	1.0%

Note: Income levels from the Census Bureau are deflated with the CPI-U-RS price index, and income levels from the Congressional Budget Office (CBO) are deflated with the personal consumption expenditures price index. CBO median income is extended before 1979 and after 2013 with the growth rate of Census median household income. Source: World Wealth and Income Database; Census Bureau; Congressional Budget Office; CEA calculations.

Determinants of Middle-Class Income Growth

	1948-1973	1973-2015
Labor Productivity Growth (Annual Average)	2.8%	1.8%
Income Shares		
Top 1 Percent	$11\% \rightarrow 8\%$	$8\% \rightarrow 18\%$
Bottom 90 Percent	$66\% \rightarrow 68\%$	$68\% \rightarrow 52\%$
Labor Force Participation Rate		
Men, 16 and Older	$87\% \rightarrow 79\%$	$79\% \rightarrow 69\%$
Women, 16 and Older	$33\% \rightarrow 45\%$	$45\% \rightarrow 57\%$

Some Thought Experiments

Thought Experiment	Factor	Base Period	Percentage Impact on 2015 Average Income	Income Gain to 2015 Typical Household
Productivity	Total Factor Productivity Growth	1948-1973	65%	\$37,000
Inequality	Share of Income Earned by Middle 20%	1973	19%	\$10,000
Participation	Female Labor Force Participation Rate	1948-1995	6%	\$4,000
Combined Impact	All of the Above		108%	\$61,000

Counterfactual Scenarios for Productivity, Equality, and Participation

Note: These thought experiments are intended to demonstrate the importance of these three factors for middle-class incomes. They do not consider second-order effects or interactive effects. The first thought experiment assumes that an increase in productivity is associated with an equal increase in the Census Bureau's mean household income. The second thought experiment uses the Census Bureau's mean income of the middle quintile as a proxy for median income. The third thought experiment assumes that newly-participating women will have the same average earnings as today's working women. The first and third thought experiments assume that income gains are distributed proportionally such that mean and median incomes grow at the same rate. Dollar gains are calculated off a base of the Census Bureau's median household income in 2013. The fourth thought experiment compounds the effects of the first three.

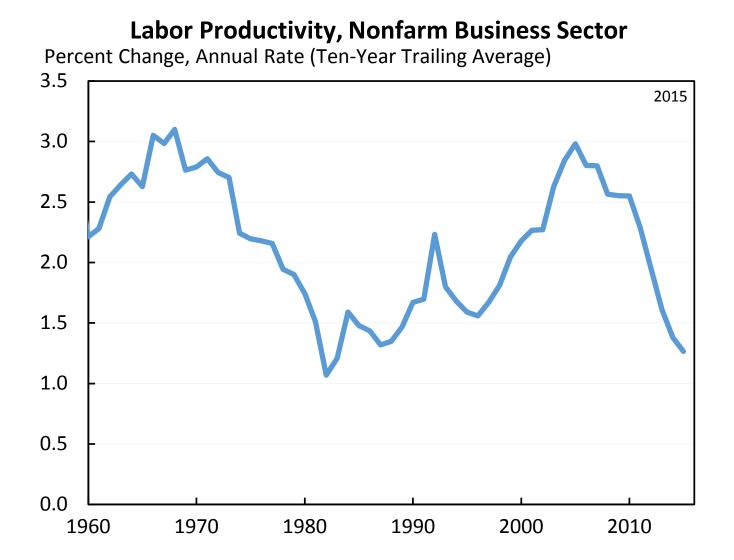
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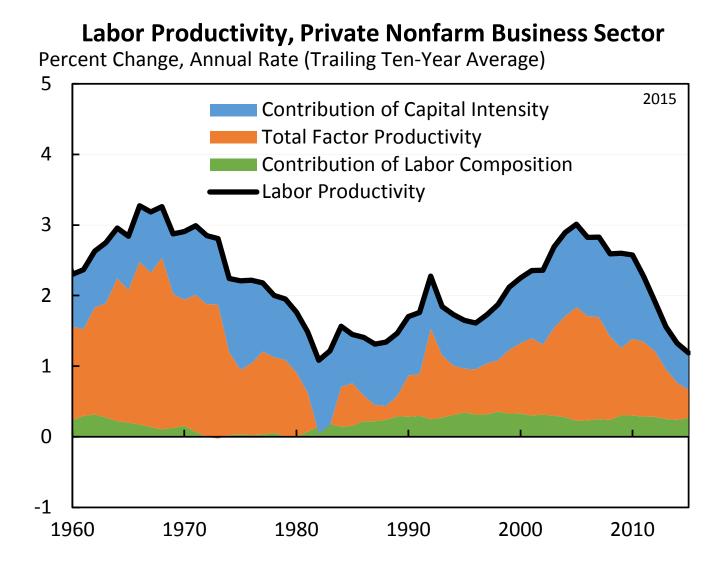
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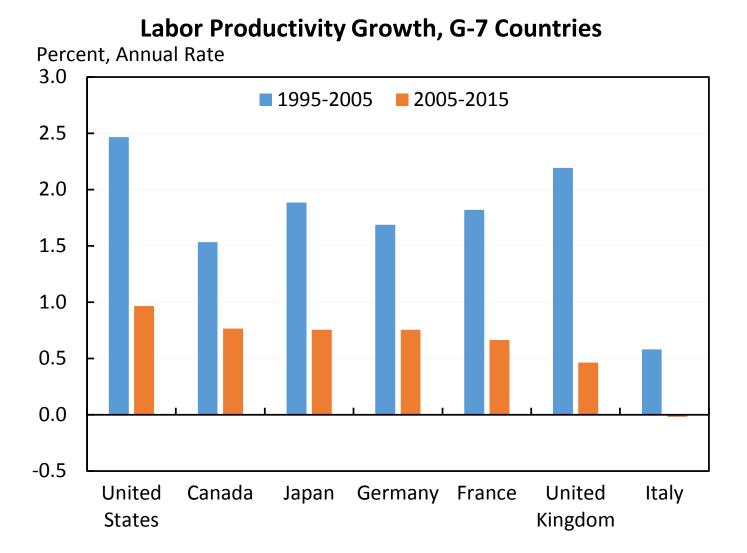
A History of Productivity Growth in the United States



Both Capital Deepening and TFP Growth Have Slowed in Recent Years



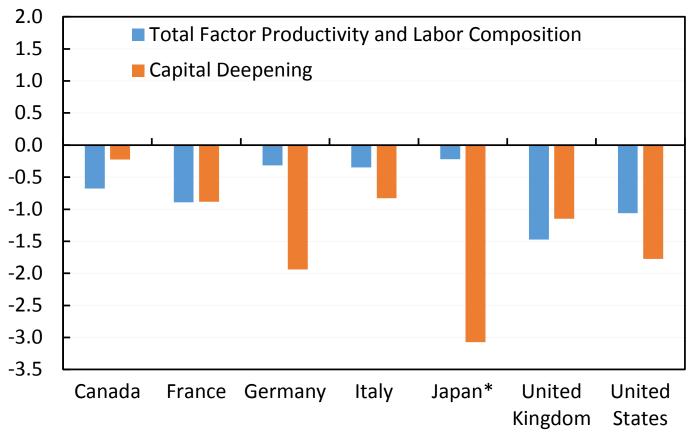
Average Annual Productivity Growth Has Slowed in All of the G-7 Economies



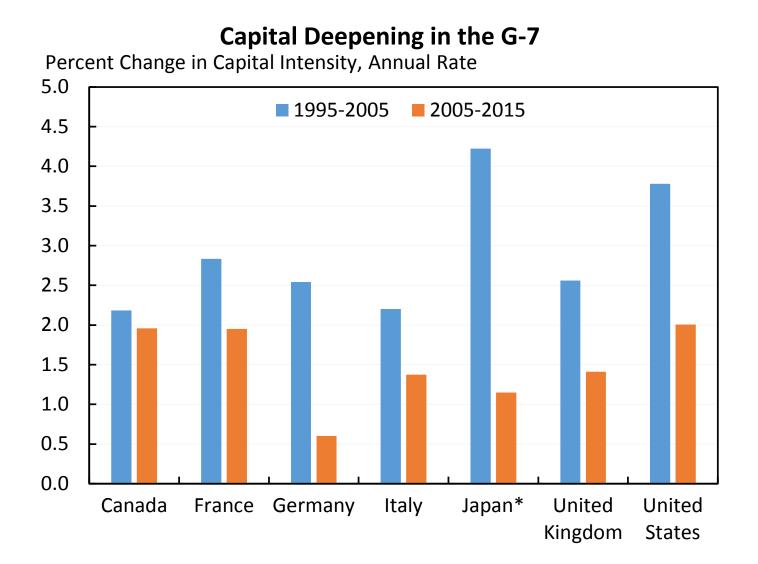
The Sources of the Productivity Slowdown Vary by Country

Change in Growth in Components of Productivity in the G-7, 1995-2005 to 2005-2015

Change in Average Annual Growth Rate, Percentage Points



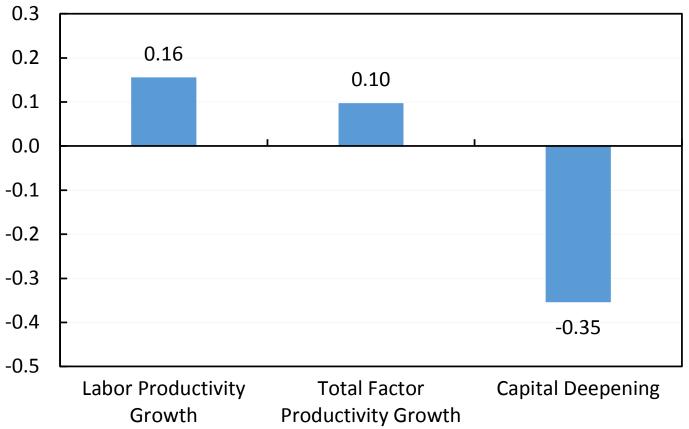
All G-7 Countries Have Seen Slowdowns in Capital Deepening



Investment Busts Tend to Be Followed by Booms, But Total Factor Productivity Growth is Positively Serially Correlated

Correlation of Five-Year Growth with Prior Five Years' Growth, Labor Productivity and Components (1953-2015)

Correlation Coefficient



Candidates for Source of Slowdown in TFP Growth

- 1. Demography: increasingly older population is less innovative (Feyer 2007; Aiyar, Ebeke, and Shao 2016)
- **2. Lags due to innovation waves or recent subpar investment** (Syverson 2013; McAfee and Brynjolffson 2014; CEA 2016)
- **3.** Low-hanging fruit has been taken (Gordon 2016; Bloom, Jones, Van Reenan, and Webb 2016)
- **4. Reduced dynamism/competition/churn** (OECD 2015; Davis and Haltiwanger 2014; Furman 2016)

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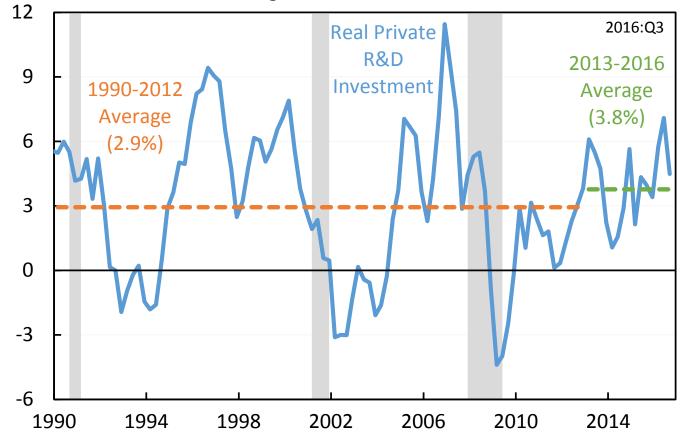
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Private R&D Has Grown Rapidly in Recent Years, Hitting Records As a Share of GDP

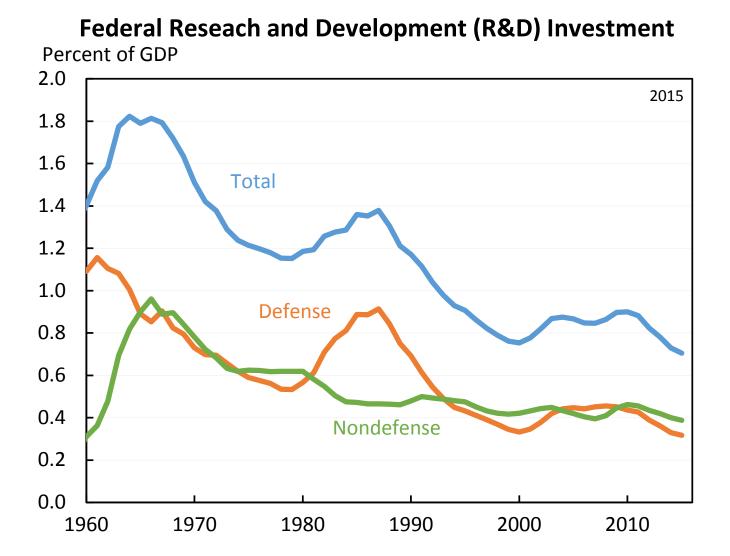
Real Private Research and Development (R&D) Investment Growth, 2001-2016

Four-Quarter Percent Change

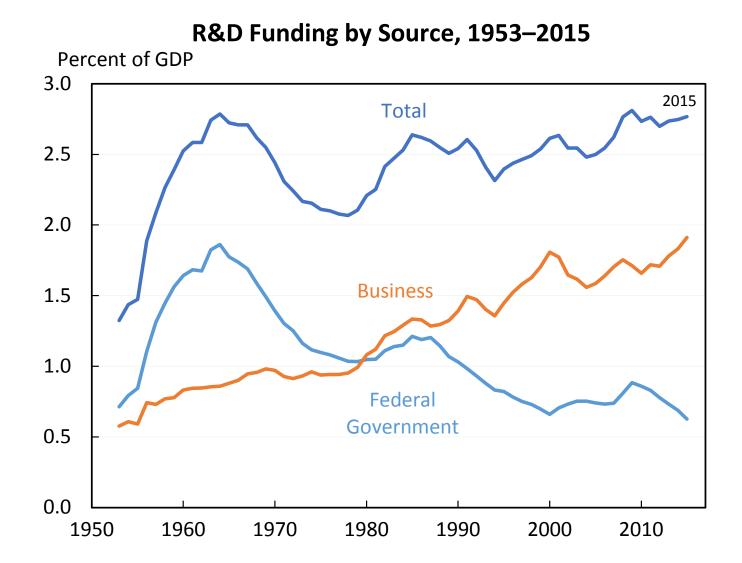


Note: Shading denotes recession. Pre-crisis average defined as 2001:Q4 through 2007:Q4. Source: Bureau of Economic Analysis, National Income and Product Accounts; CEA calculations.

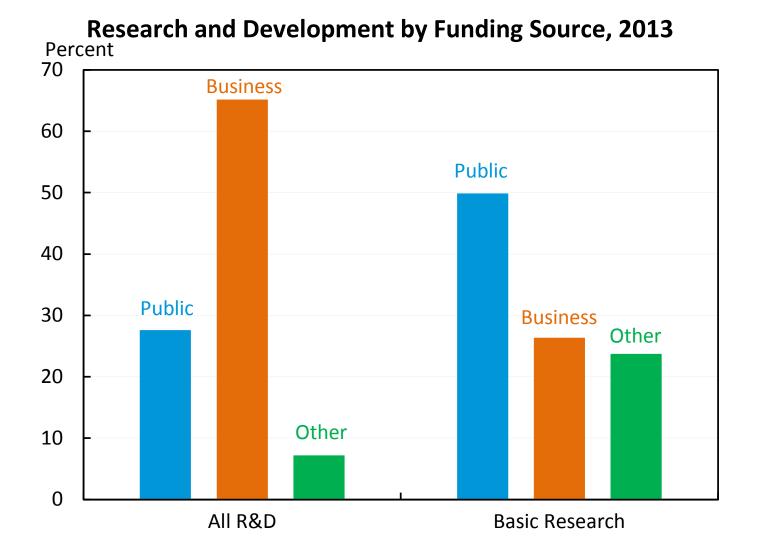
Federal Research Has Declined As a Share of GDP Since the 1960s



Total R&D Nearing the President's 3% Goal, With the Composition Shifting to Business Instead of Government



Government Contributes Disproportionately to Basic Research



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Business Tax Reform: Quantity of Capital vs. Quality of Capital

Business Tax Reform: Increasing *quantity* of investment or *quality* of investment.

<u>**Revenue-Neutral Reform</u>:** Hard time substantially increasing quantity, but can increase neutrality, reducing distortions and resulting in better allocation of capital.</u>

Two Methods Intended to Increase Innovation:

- **R&E Credit:** Subsidizes inputs to production
- Innovation Box (or Patent Box): Subsidizes outputs of research

Reasons to Prefer an R&E Credit to an Innovation Box

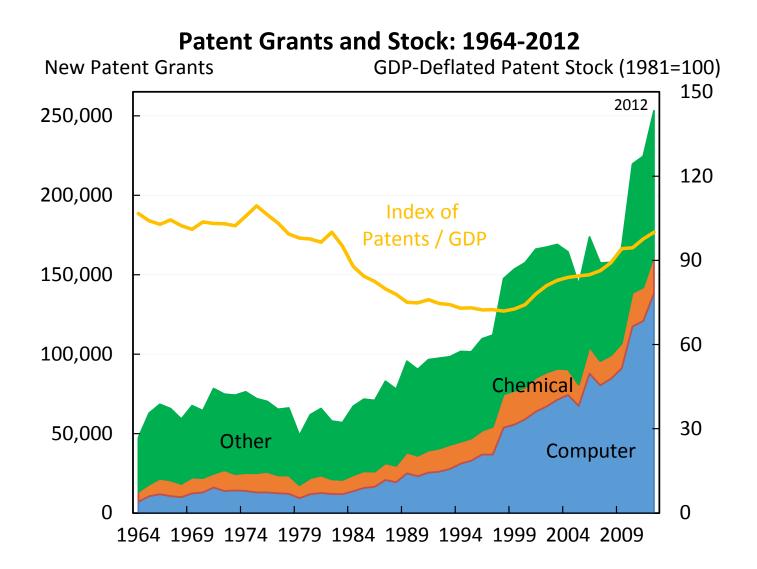
- 1. An R&E credit better addresses positive the externality of more basic research spillovers. In contrast, an innovation box rewards more commercializable research.
- 2. An innovation box leads to windfall gains by rewarding luck, market power, and supernormal returns.
- 3. An innovation box leads to windfall gains by rewarding past research.
- 4. An innovation box raises tax policy considerations: it does not improve cash flow (which may matter to more credit-constrained companies), its cost is highly uncertain and potentially very large, and it entails substantial complexity and potential for abuse.

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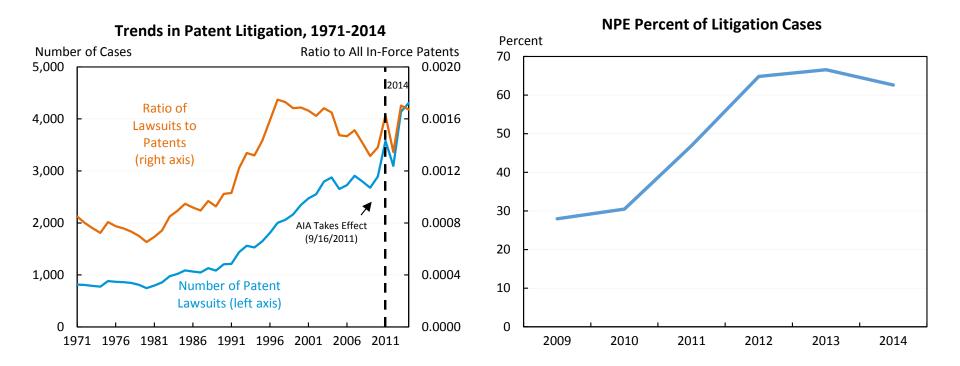
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Patenting Has Increased Rapidly in Recent Years



Patent Litigation Has Increased Rapidly, Especially Suits by Non-Practicing Entities

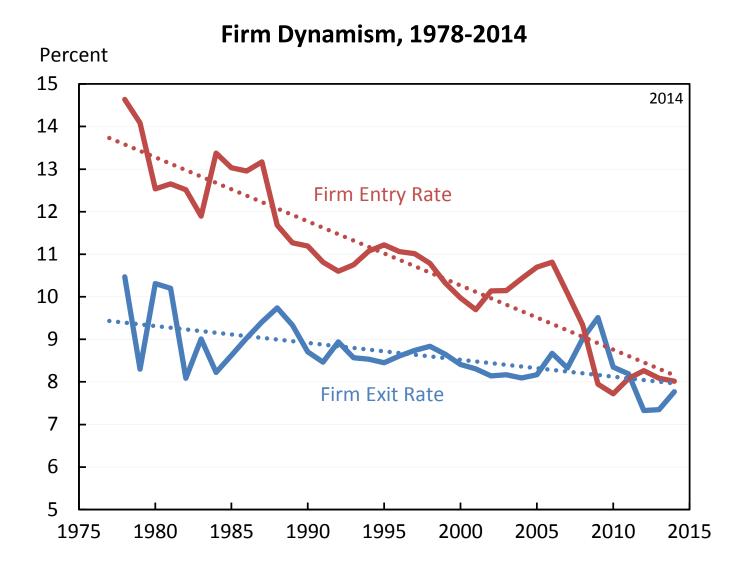


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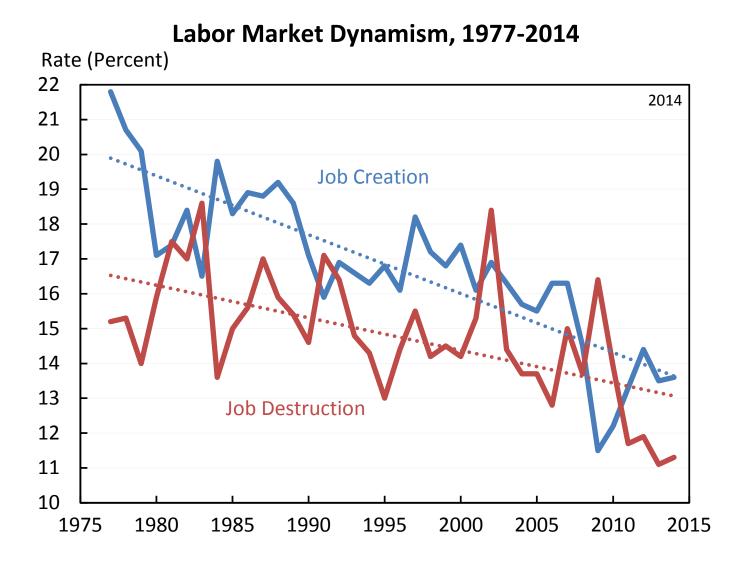
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Over the Last 35+ Years, Firm Exit Has Remained Relatively Steady But the Firm Entry Rate Has Decreased Substantially

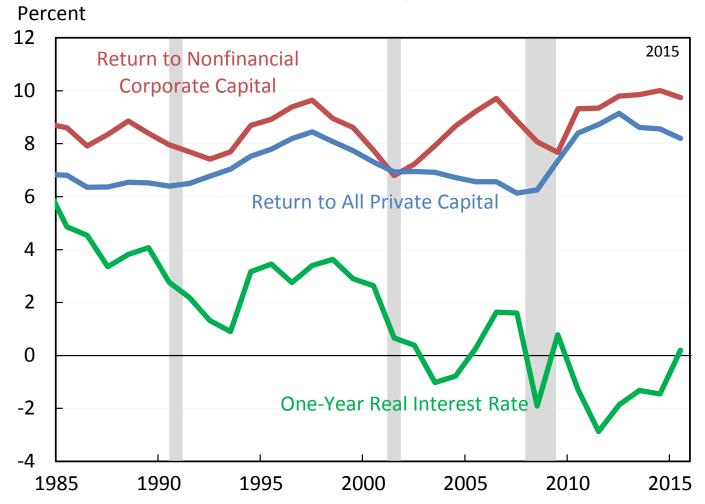


Labor Market Dynamism Has Been Declining for Decades



The Past 30 Years Have Seen an Increase in the Returns to Capital Relative to the Safe Rate of Return

Returns to Capital



Note: Shading denotes recession.

Source: Bureau of Economic Analysis; Federal Reserve; Bureau of Labor Statistics; CEA calculations.

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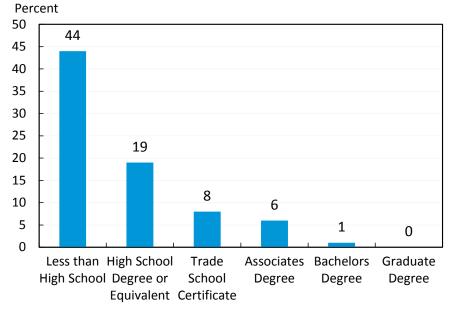
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The Probability of an Occupation's Automation Varies Dramatically by Wage and Educational Attainment

Median Hourly Wage Median Probability of Automation, Percent 100 83 90 80 70 60 50 40 31 30 20 10 0 Less than 20 Dollars 20 to 40 Dollars More than 40 Dollars Median Hourly Wage in 2010

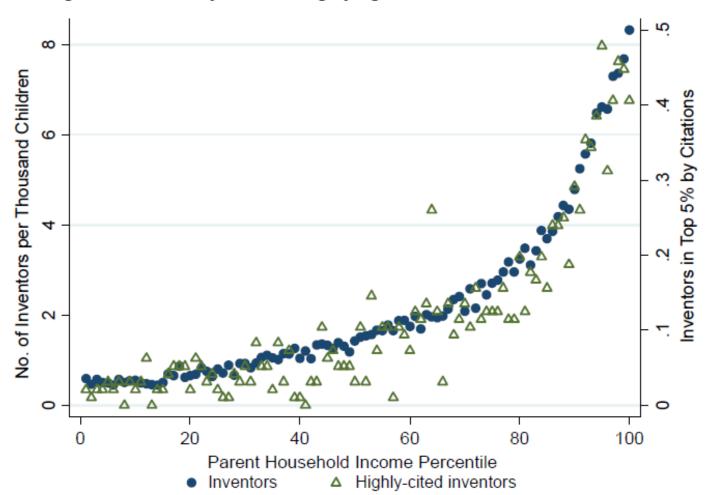
Probability of Automation by an Occupation's

Share of Jobs with Highly Automatable Skills, by Education



Source: Bureau of Labor Statistics, Occupational Employment Statistics; Frey and Osborne (2013); Arntz, Gregory, and Zierahn (2016) calculations based on the Survey of Adult Skills (PIAAC) 2012; CEA calculations.

Children of Low-Income Parents Are Much Less Likely to Become Inventors Than Children of Higher-Income Parents





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