

June 21, 2016 (House Rules)

# **STATEMENT OF ADMINISTRATION POLICY**

H.R. 5485 – Financial Services and General Government Appropriations Act, 2017

(Rep. Rogers, R-KY)

The Administration strongly opposes House passage of H.R. 5485, making appropriations for financial services and general government for the fiscal year (FY) ending September 30, 2017, and for other purposes.

The bill's reductions in funding for the Internal Revenue Service (IRS) exacerbate the damaging reductions inflicted on the IRS since 2010, and irresponsibly cut funding for the agencies charged with implementing Wall Street reform. The bill also underfunds the Federal Trade Commission's efforts to promote economic competition.

Furthermore, the legislation includes highly problematic ideological provisions, including provisions that restrict the IRS's ability to implement the Affordable Care Act (ACA), interfere with important new regulations designed to protect consumers from risky or abusive lending, and undermine the principle of home rule for the District of Columbia. These provisions also prevent the Federal Communications Commission from promoting a free and open internet and encouraging competition in the set-top box market, impacting millions of broadband and cable customers. Furthermore, these provisions would bar Federal agency efforts to reduce the risks and costs of flood disasters. Despite these shortcomings, the Administration welcomes the bill's investments in entrepreneurship and small business financing.

In October 2015, the President worked with congressional leaders from both parties to secure the Bipartisan Budget Act of 2015 (BBA), which partially reversed harmful sequestration cuts slated for FY 2017. By providing fully-paid-for equal dollar increases for defense and non-defense spending, the BBA allows for investments in FY 2017 that create jobs, support middle-class families, contribute to long-term growth, and safeguard national security. The Administration looks forward to working with the Congress to enact appropriations that are consistent with that agreement, and fully support economic growth, opportunity, and our national security priorities. However, the Administration strongly objects to the inclusion of problematic ideological provisions that are beyond the scope of funding legislation.

If the President were presented with H.R. 5485, his senior advisors would recommend that he veto the bill.

The Administration would like to take this opportunity to share additional views regarding the Committee's version of the bill.

## Department of the Treasury

*Internal Revenue Service (IRS).* The Administration strongly objects to the \$766 million reduction in funding for the IRS compared to the FY 2017 Budget request. This reduction would bring IRS funding to FY 1993 levels, in real terms, hindering the agency's efforts to provide robust service to taxpayers, improve enforcement operations, and implement new statutory responsibilities. Furthermore, these reductions would negatively impact efforts aimed at deficit reduction, with enforcement revenues in FY 2017 estimated to be more than \$11 billion lower than if FY 2010 staffing levels had been maintained. In addition, the Administration strongly opposes sections of the bill that limit IRS funding and transfers to carry out implementation of the ACA, under which millions of individuals have signed up for coverage through the Health Insurance Marketplaces. The Administration also objects to provisions that unnecessarily encumber IRS operations with burdensome reporting requirements and that would constrain enforcement of tax laws.

*Departmental Offices*. The Administration appreciates the support for targeted investments in Department-wide cybersecurity enhancements. However, the Administration objects to the bill's defunding of the Department's Systems and Capital Investment Program and is disappointed that the bill fails to permit funding for oversight and administration of the Gulf Coast Restoration Trust Fund to be paid from the Trust Fund. In total, the bill would require a \$27.4 million reduction in funding from the comparable level in the FY 2017 Budget request for core Departmental Offices Salaries and Expenses.

*Community Development Financial Institution (CDFI) Fund.* The Administration appreciates the Committee's support for the CDFI Fund, which is funded above the FY 2017 Budget request. However, the Administration is disappointed that the bill provides neither the \$22 million requested for the Healthy Food Financing Initiative, which offers financial and technical assistance to expand the availability of healthy food options in distressed communities, nor the \$10 million requested for the Small Dollar Loan Program to expand access to small dollar loans in underserved communities and combat predatory lending. The Administration also appreciates the continuation of the CDFI Bond Guarantee Program, but is concerned about the \$250 million limitation on new commitments, which is below the program's annual average commitment level. This lower level of commitment authority would unnecessarily constrain the provision of long-term capital in low-income and underserved communities.

*Office of Financial Research (OFR) and Financial Stability Oversight Council (FSOC).* The Administration strongly opposes section 130 of the bill, which would subject OFR and FSOC to the annual appropriations process beginning in FY 2018. This language would hinder the independence of these entities and limit their ability to develop critical market analysis and improve regulator coordination if future funding shortfalls prevent information technology (IT) investments or the hiring of highly-skilled staff. The Administration also opposes onerous new procedural requirements that could effectively prohibit FSOC from formally designating nonbank financial companies whose material financial distress could pose a threat to U.S. financial stability. In addition, the Administration strongly opposes section 129 of the bill, which would require OFR to publish notice 90 days prior to issuing any report, rule, or regulation; research reports are intended to provide independent analysis of the facts, unswayed by public or political sentiment.

Digital Accountability and Transparency Act of 2014 (DATA Act). The Administration

appreciates that the Committee fully funded the FY 2017 Budget request for the Bureau of the Fiscal Service for Government-wide implementation of the DATA Act, and urges the Congress to fully fund the FY 2017 Budget request for the Department of the Treasury's own implementation of the DATA Act. This funding supports efforts to provide more transparent Federal spending data, such as updating information technology systems, changing business processes, and linking financial and Federal award data with the Award ID.

## Executive Office of the President (EOP)

*EOP Funding and Operations*. The Administration objects to section 621 of the bill, which would continue a prohibition on paying salaries and expenses for certain White House staff positions and impinge on the President's ability to organize EOP operations. The Administration appreciates funding for Presidential transition costs but strongly objects to the lack of funding for Unanticipated Needs, which would severely hamper the President's ability to meet unexpected requirements for the furtherance of the national interest, security, or defense. The Administration also objects to the funding level in the bill for the National Security Council, which is \$2.1 million below the FY 2017 Budget request.

*Office of Management and Budget (OMB).* The Administration strongly opposes the funding level in the bill for OMB, which is \$10 million below the FY 2017 Budget request. This reduction would significantly diminish OMB's ability to carry out its mission. The Administration also objects to continuation of bill language that would require burdensome OMB cost estimates to accompany the issuance of all Executive Orders, as well as language that requires OMB to submit a report to the Congress estimating the costs of implementing the Dodd-Frank Act, an onerous and duplicative report of limited value.

*Information Technology Oversight and Reform (ITOR).* The Administration strongly opposes the funding level in the bill for the ITOR account, which is \$10 million below the FY 2017 Budget request. ITOR funds important efforts to improve the most critical public-facing Federal digital services through the application of best practices in product design and engineering by the U.S. Digital Service and its agency partners. The ITOR fund also supports efforts to protect Federal systems through implementation of leading solutions to address new and constantly evolving advanced, persistent cyber-threats, drive value in Federal IT investments, and implement the Federal Information Technology Acquisition Reform Act. The bill's reductions to these initiatives would undermine efforts to secure the Nation's highest value information targets and build on successful reforms to the Federal Government's management of IT resources, which have resulted in about \$3.6 billion in cost savings and avoidance.

## General Services Administration (GSA)

*Overall GSA Funding*. Funding for GSA is an integral part of supporting agencies in their performance of critical missions. The bill's funding level would undermine GSA's ability to deliver services, impacting agencies Government-wide.

*Federal Buildings Fund (FBF).* The Administration finds the bill's funding level for the FBF unacceptable at nearly \$934 million below the FY 2017 Budget request and the anticipated level of rent collections from other Federal agencies in FY 2017. The bill also denies critical construction funding for the Federal Bureau of Investigation (FBI) Headquarters project and the next phase of the Department of Homeland Security's headquarters consolidation at St.

Elizabeths, Washington, D.C. Since FY 2011, the Committee has chosen to fund the FBF at levels billions below what GSA collects in rent from agencies. Underfunding construction and renovation is particularly damaging, as the Government must be a good steward of its own assets, able to take advantage of opportunities to save money over the long term and maintain its buildings adequately to avoid more costly failures in the future. Further, the practice of chronically underfunding the FBF is unfair to other Federal agencies, who are no longer receiving the space and services that they are paying for, as well as to the other appropriations subcommittees who are providing funds that are never used for their intended purpose.

*FBI Headquarters*. The Administration strongly urges the Congress to provide the full request in the FY 2017 Budget for the new consolidated FBI headquarters facility. The bill provides only \$200 million, \$559 million below the FY 2017 Budget request for GSA for construction of the new FBI headquarters. In total, the FY 2017 Budget requests \$1.4 billion for the FBI headquarters project— \$646 million for FBI and \$759 million for GSA's Federal Building Fund. Full funding of the FY 2017 Budget request is required for GSA to award a design and construction contract for the project this year. Absent a new, modern, and secure headquarters facility, the ability of the FBI to fully support its critical national security and law enforcement missions may be compromised.

*Information Technology (IT) Modernization Fund.* The Administration is concerned that the Committee does not provide the requested \$100 million for the IT Modernization Fund (ITMF), part of a larger \$3.1 billion request in the FY 2017 Budget that creates a revolving fund to retire and replace legacy IT systems across Government. Absent funding for the ITMF, the cost to operate and maintain legacy systems, as well as security vulnerabilities and other risks, would continue to grow.

*Unified Shared Services Management (USSM).* The Administration urges the Congress to support the \$5 million requested in the FY 2017 Budget for the establishment of the USSM, a new organization housed in GSA that would serve as an integration body for the shared services environment. The funding is needed to give the USSM a stable funding source.

#### Small Business Administration (SBA)

SBA Support for Businesses. The Administration appreciates the strong support for small businesses through the bill's robust funding for the SBA's business loan and entrepreneurial development programs. The SBA's business loan programs would support over \$46 billion in lending to small businesses in FY 2017, and the increased funding for technical assistance and development programs would ensure business owners can effectively deploy capital to grow their businesses and create good jobs. However, the Administration opposes the elimination of funding for Regional Innovation Cluster grants and Growth Accelerators, as these innovative programs help regions leverage their unique assets to create jobs by turning entrepreneurial ideas into sustainable high-growth small businesses.

*Disaster Loans Program.* The Administration urges the Congress to utilize the disaster relief cap adjustment authorized in the Budget Control Act of 2011 to fund the \$159 million FY 2017 Budget request for SBA's administrative costs associated with major disasters. By not utilizing the cap adjustment, the bill makes unnecessary reductions to other programs to accommodate this line of support to small businesses after a disaster has struck.

## Other Independent Agencies

*Securities and Exchange Commission (SEC)*. The Administration strongly objects to the funding level of \$1.55 billion for SEC, which is \$226 million below the FY 2017 Budget request. The bill would hinder SEC's enforcement, examination, and market oversight functions and undercut investor protections strengthened by Wall Street Reform that benefit both consumers and Main Street. The bill would also shortchange SEC's core programs by mandating that funding for IT initiatives increase by \$50 million over the FY 2016 enacted level and prohibiting authorized IT spending from the agency's mandatory Reserve Fund. Taken together, these provisions would inhibit SEC's ability to improve oversight and examination functions in a way that investors expect and deserve. The SEC is fee-funded and its funding level has no impact on the deficit, nor does it impact the amount of funding available for other agencies.

*Consumer Financial Protection Bureau (CFPB).* The Administration strongly opposes sections 502 and 503 of the bill that subject CFPB to annual appropriations and politicizes its leadership, which would severely weaken its independence and undermine its ability to serve the most vulnerable consumer populations. In addition, the Administration strongly opposes sections 506, 637, 638, and 639 of the bill that undermine key consumer protections by preventing the CFPB from finalizing or implementing payday lending and arbitration regulations and would amend the Truth in Lending Act to deny borrowers protections from certain high-cost loans. These are problematic, ideological provisions that are beyond the scope of this bill.

*Consumer Product Safety Commission (CPSC).* The Administration objects to the total funding level of \$120 million for CPSC, an \$11 million reduction below the FY 2017 Budget request. This funding level would significantly impede CPSC's public safety mission intended to safeguard consumers, particularly children, from hidden hazards that continue to cause death and severe injuries, including its ability to expand the import surveillance program through which CPSC identifies hazardous products that can cause injury or death before these goods can enter the U.S. market. In addition, the Administration objects to section 510 of the bill that would continue to prohibit CPSC from using funds to finalize or implement mandatory standards for recreational off-highway vehicles (ROVs) until CPSC commissions and completes a study with the National Academy of Sciences. This provision could indefinitely delay CPSC's ability to complete rulemaking on ROVs, potentially compromising public safety. The language also would undermine the Commission's statutory independence and authority to write public safety regulations, interfering with its regulatory independence and public safety mission.

*Election Assistance Commission (EAC).* The Administration urges the Congress to provide the full \$9.8 million requested for EAC in the FY 2017 Budget, including \$1.5 million for the National Institute of Standards and Technology. The \$4.9 million provided in the bill is half of the funding requested in the FY 2017 Budget. Such a significant reduction would severely limit EAC's ability to assist State and local entities administer Federal elections, test and certify voting equipment, and provide information about voting system standards.

*Federal Communications Commission (FCC).* The Administration strongly opposes the deep reductions to the funding level for FCC, which is \$53 million, or 14 percent, below the FY 2017 Budget request. These reductions unnecessarily force FCC to scale back important work on public safety and wireless spectrum, delay efforts to modernize IT systems, and undermine efforts to save the taxpayers money by consolidating office space and improving oversight of the Universal Service Fund. The Administration objects to the \$106 million cap on auction program

funding, which is \$18 million, or 15 percent, below the FY 2017 Budget request. This would severely harm the FCC's efforts to modernize its auction infrastructure to support the increasingly complex auctions of the future, which have the potential to return tens of billions of dollars to the U.S. Treasury.

FCC, Open Internet Order. The Administration strongly objects to sections 630, 631, and 632 that aim at delaying or preventing implementation of FCC's net neutrality order. The order, which was issued after a lengthy rulemaking process that garnered input from four million Americans, ensures a level playing field that is increasingly vital to the future of the Nation's digital economy and online competition. For almost a century, U.S. law has recognized that companies who connect Americans to the world have special obligations not to exploit the monopoly they enjoy over access in and out of Americans' homes or businesses. It is common sense that the same philosophy should guide any service that is based on the transmission of information—whether a phone call, or a packet of data. The FCC's rules recognize that broadband service is of the same importance, and must carry the same obligations as so many of the other vital services do. These carefully-designed rules have already been implemented in large part with little to no impact on the telecommunications companies making important investments in the U.S. economy, and would ensure that neither the cable company nor the phone company would be able to act as a gatekeeper, restricting what Americans can do or see online. The appropriations process should not be used to overturn the will of both an independent regulator and millions of Americans on this vital issue.

*FCC*, *Set-top Rule*. The Administration opposes section 636 that aims at delaying the FCC from adopting or enforcing new rules to open the video set-top box market to additional competition. Currently, 99 percent of cable and satellite TV consumers rent set-top boxes directly from the cable providers, costing households an average of \$230 per year. The FCC is already committed to a lengthy, thorough rulemaking process that would establish a robust record of comment and analysis from companies, non-profit organizations, and academics. The current provision unnecessarily interferes with these long-established processes by requiring a delay of at least 270 days, and probably much longer, and a redundant, potentially costly study.

*Federal Trade Commission (FTC).* The Administration is concerned that the Committee is underfunding the efforts by the FTC and the Department of Justice's (DOJ) Antitrust Division to protect American consumers from criminal cartel practices—such as price fixing, fraud, and currency manipulation—and anticompetitive mergers. Since 2010, the number of proposed \$1 billion "mega mergers" reviewed annually by the FTC and DOJ's Antitrust Division has more than doubled. Anticompetitive mergers can harm American consumers significantly by raising prices, reducing quality, limiting output, restricting consumer choice, and stifling innovation in markets such as healthcare and pharmaceuticals, defense contracting, energy and petroleum, cable television and internet, cell phones and service, airline travel, appliances, and common food items. The bill provides \$317 million for the FTC, \$25 million below the FY 2017 Budget request.

*United States Postal Service*. The Administration strongly opposes new language in the bill that would roll back cost saving measures implemented by the Postal Service over the last four years. The Administration is also disappointed that language under the Payment to the Postal Service Fund account would prohibit the Postal Service from modifying its delivery schedule to better adapt to its current business environment. Each year, the President's Budget has proposed balanced reforms to provide the Postal Service with the operational flexibility to continue to

meet its universal service obligation and implement structural changes that would help put it on a sustainable trajectory. While the Congress has failed to act, the Postal Service has undertaken significant administrative reforms under existing authority to reduce expenses. Despite these efforts, since FY 2012 the Postal Service has been forced to default each year on scheduled payments to reduce its unfunded liability for retiree health benefits and is expected to default on an additional \$5.8 billion due during FY 2016. The Postal Service estimates that reversing four years of service changes would increase its operating deficit by roughly \$1.5 billion annually and impose an additional \$500 million in one-time costs.

*Privacy and Civil Liberties Oversight Board (PCLOB).* The Administration objects to the funding level of \$8.3 million in the bill for the PCLOB, which is \$1.8 million, or more than 17 percent, below the FY 2017 Budget request. The funding level provided would impair PCLOB's ability to maintain sufficient staff to independently and robustly assess the multi-billion dollar counterterrorism enterprise's efforts to balance privacy and civil liberties. The Congress and the Executive Branch have asked the Board to analyze a number of complex issues that are subject to ongoing public debate, including electronic surveillance. The impact of the funding reduction on the Board's staffing would hinder its ability to satisfy these requests.

*Udall Foundation*. The Administration opposes the elimination of funding requested in the FY 2017 Budget for the Udall Foundation, which provides education and research resources to American Indians and Alaska Natives. In addition, through the U.S. Institute for Environmental Conflict Resolution, the Foundation provides mediation services for conflicts involving Federal agencies or interests. The Administration urges the Congress to fully fund the Udall Foundation at the \$5 million level included in the FY 2017 Budget request.

## District of Columbia (D.C.)

D.C. Local Budget Autonomy. The Administration does not object to the one-year shutdown exemption in section 816 of the bill, which would allow D.C. to spend local funds in the event of a lapse in appropriations in FY 2018. However, the Administration strongly objects to section 817 of the bill, which repeals the D.C. Local Budget Autonomy Act of 2012. The residents of the District and their elected leaders deserve to have the same ability as other U.S. residents and elected leaders to determine how to use their local revenues. Such authority is fundamental to a well-functioning democracy and the denial of such authority is an affront to the residents and leaders of the District. The Administration urges the Congress to adopt provisions included in the FY 2017 Budget request that would permanently allow the District to use local funds without congressional action.

*Restrictions on the District's Use of Local Funds.* The Administration strongly opposes language in the bill that bars the elected leaders of the District of Columbia from determining how to use local revenues. Specifically, the Administration strongly opposes section 810 of the bill, which prohibits the District from using both Federal and local funds for abortion services for lowincome women. Longstanding policy prohibits Federal funds from being used for abortions, except in cases of rape or incest, or when the life of the woman would be endangered, but restrictions on the District's use of local funds for abortion services is contrary to the principle of home rule. In addition, the Administration strongly opposes the restriction in section 809(b) of the bill on the use of both Federal and local funds for regulatory or legislative activity pertaining to recreational use of marijuana, which was approved by D.C. voters. The Administration urges the Congress to adopt the provisions in the FY 2017 Budget request that limit the abortion and recreational marijuana restrictions to Federal funds.

*D.C. Syringe Services Program.* The Administration strongly opposes the restriction in the bill on the use of Federal funds for the District's syringe services program. This is contrary to current law, which prohibits the use of Federal funds for syringe services programs only in locations where local authorities determine such programs to be inappropriate.

*D.C. Education Funding.* The Administration strongly opposes the \$20 million funding level in the bill for the Tuition Assistance Grant Program (TAG), which is \$20 million below the FY 2017 Budget request level. TAG provides grants of up to \$10,000 per year to District residents to cover the difference between in-State and out-of-State tuition at public colleges and universities and helps to make college affordable for many low-income District residents. In addition, the Administration opposes the \$30 million funding level in the bill for D.C. public schools, which is \$10 million below the FY 2017 Budget request, and the Administration strongly opposes the additional \$12 million the bill provides for the Opportunity Scholarship Program (OSP), a private school voucher program. The Administration appreciates the bill's support for evaluation and administration of OSP and will continue to use available OSP funds to support students returning to the program until they complete school, but strongly opposes additional funding for more vouchers. The Administration remains focused on improving the quality of public schools for all children rather than supporting a handful of students in private schools.

*D.C. Water and Sewer Authority*. The Administration opposes the bill's lack of funding for D.C. Water and urges the Congress to provide the \$14 million included in the FY 2017 Budget request for ongoing work on the combined sewer overflow project.

## Other Issues

*Financial Institution Bankruptcy Act of 2016.* The Administration is concerned by the inclusion of Title XI in an appropriations act. Revisions to the bankruptcy code have no place in an appropriations bill and the Financial Institutional Bankruptcy Act of 2016 (HR 2947) has been referred to the Senate where it should be considered in due course.

Abortion Coverage Under Multi-State plans Administered by the Office of Personnel Management (OPM). The bill would expand current prohibitions on funding for abortion services and related administrative expenses in connection with Multi-state Plans (MSPs) administered by OPM. Section 641 appears to preclude OPM from spending any funds appropriated by this Act to administer MSPs that cover abortion services with non-Federal funds under segregated funding requirements. This expansion is not necessary to protect Federal funds and would restrict private insurance choices as well as women's access to healthcare.

*Coal-Fired Power Plant Protections*. The Administration opposes section 131 of the bill, which would prohibit the use of FY 2017 appropriated funds for the enforcement of rules, regulations, policies, or guidelines implemented pursuant to certain Administration policies intended to limit public financing for coal-fired or other high-carbon-intensity power projects overseas—policies that have catalyzed similar commitments from other major exporting countries and multilateral financial institutions. These prohibitions impede U.S. leadership in reducing carbon pollution, promoting climate solutions and preparedness, and meeting our responsibility to future generations.

*Cuba*. The Administration strongly objects to sections 132, 133, 134, and 135, which would severely undermine the President's policy on Cuba that aims to improve the lives of the Cuban people and advance U.S. interests through expanded travel, commerce, and the free flow of information. The Administration strongly opposes section 132 on non-academic educational exchanges, as it would result in a reduction of people-to-people interactions and as such is counter to the Administration's policy to increase overall travel and the flow of information and resources to private Cubans. This provision is an unwarranted restriction on purposeful travel to Cuba by U.S. citizens, who are the best ambassadors to the Cuban people of our values and ideals. The Administration also strongly opposes section 133 regarding property confiscated by the Cuban Government, which could severely chill authorized U.S.-Cuba commerce designed to support the Cuban people. In addition, the Administration strongly opposes section 134, which is overly broad and, as written, could significantly undermine the ability for U.S. persons to engage in otherwise authorized business in order to more effectively support the Cuban people.

*Federal Flood Risk Management Standard, Executive Order (E.O.) 13690.* The Administration objects to section 745 of the bill, which prohibits any funds from being used to implement, administer, carry out, modify, revise, or enforce E.O. 13690 entitled "Establishing a Federal Flood Risk Management Standard and a Process for Further Soliciting and Considering Stakeholder Input," until certain conditions are met. If enacted, this provision would undermine Federal agencies' ability to protect Federal investments and could make communities more vulnerable to flood risks.

*Public-Private Competition.* The Administration opposes elimination of the moratorium on public-private competition between Government employees and private sector contractors to perform commercial activities that support agency missions. OMB continues to work with agencies on efforts to ensure the most effective mix of Federal employees and contractors and believes more time is needed for efforts to ensure core in-house capabilities for critical functions take effect before the moratorium is lifted. The Administration urges the Congress to continue the moratorium in FY 2017, as proposed in the FY 2017 Budget request.

*Delayed Implementation of E.O. 13673.* The Administration objects to section 640, which would delay implementation of E.O. 13673 entitled "Fair Pay and Safe Workplaces," until the Government Accountability Office conducts a comprehensive study on the effects of the E.O. and the Secretary of Labor certifies that the benefits of the order outweigh any costs. Such a delay is unnecessary and would forestall implementation of important safeguards established by the President to ensure that taxpayer dollars do not reward corporations that break labor laws and thereby jeopardize the performance and cost of Federal contracting. Over the nearly two years since the E.O. was issued, the Federal Acquisition Regulatory Council and the Department of Labor have conducted a measured and highly deliberative process to implement the E.O., which included publication of a proposed rule and guidance in May 2015 that generated nearly 20,000 public comments. Any final rule would need to be accompanied by a comprehensive regulatory impact analysis that responds to public comments and explains, among other things, how the rule improves economy and efficiency and the alternatives that were considered to minimize burden on small businesses.

*U.S. Digital Service Team.* The Administration appreciates that the Committee fully funded the FY 2017 Budget request for OPM and the National Archives and Records Administration to develop U.S. Digital Service teams. However, the Administration urges the Congress to fully

fund the FY 2017 Budget request for the Department of the Treasury, GSA, and SBA to develop their U.S. Digital Service teams. This funding supports efforts to improve digital services that have the greatest impact on citizens and businesses.

### Constitutional Concerns

Several provisions in the bill raise constitutional concerns, including sections 204 and 205, relating to the President's authority to execute and interpret Federal laws, including the Constitution; section 621, relating to the President's authority to supervise and oversee the Executive Branch; and section 713, relating to the disclosure of certain classified and other privileged information.

The Administration looks forward to working with the Congress as the FY 2017 appropriations process moves forward.

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