



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

THE DIRECTOR

November 29, 2011

The Honorable John A. Boehner  
Speaker of the House of Representatives  
Washington, D.C. 20515

Dear Mr. Speaker:

The Balanced Budget and Emergency Deficit Control Act of 1985 (section 251(a)(7)), as amended, requires that OMB submit a report to the Congress on appropriations legislation within seven calendar days (excluding Saturdays, Sundays, and legal holidays) of enactment. Enclosed is the report for the Consolidated and Further Continuing Appropriations Act, FY 2012 (P.L. 112-55) which was signed into law by the President on November 18, 2011.

The enclosed report includes separate appropriations reports for H.R. 2112, the Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, FY 2012 (Division A of P.L. 112-55); H.R. 2596, the Commerce, Justice, Science, and Related Agencies Appropriations Act, FY 2012 (Division B of P.L. 112-55); and, S. 1596, the Transportation, Housing and Urban Development, and Related Agencies Appropriations Act, FY 2012 (Division C of P.L. 112-55).

Sincerely,

A handwritten signature in black ink, appearing to read "Jacob J. Lew". The signature is fluid and cursive, with a long, sweeping tail.

Jacob J. Lew  
Director

Enclosure

Identical Letter Sent to The Honorable Joseph R. Biden, Jr.



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

THE DIRECTOR

November 29, 2011

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President of the Senate  
Washington, D.C. 20510

Dear Mr. President:

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The enclosed report includes separate appropriations reports for H.R. 2112, the Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, FY 2012 (Division A of P.L. 112-55); H.R. 2596, the Commerce, Justice, Science, and Related Agencies Appropriations Act, FY 2012 (Division B of P.L. 112-55); and, S. 1596, the Transportation, Housing and Urban Development, and Related Agencies Appropriations Act, FY 2012 (Division C of P.L. 112-55).

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Jacob J. Lew  
Director

Enclosure

Identical Letter Sent to The Honorable John A. Boehner

**Table 1.**

**CBO Estimates Compared to OMB Estimates for Division A of P.L. 112-55  
Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act,  
FY 2012**  
(in millions of dollars)

	<b>FY 2012 Enacted</b>	
	<b>BA</b>	<b>Outlays</b>
<b><u>SECURITY CATEGORY DISCRETIONARY APPROPRIATIONS</u></b>		
<i>Security Category- Base Discretionary Appropriations</i>		
<b>CBO ESTIMATE, SECURITY CATEGORY - BASE DISCRETIONARY APPROPRIATIONS<sup>1</sup></b> .....	<b>1,650</b>	<b>1,756</b>
<b><u>Technical Outlay Estimating Differences:</u></b>		
<b>Department of Agriculture:</b>		
Foreign Agricultural Service:		
Food for Peace Title II Grants.....	---	+109
OMB has a higher estimate of outlays from new authority (+\$308 million) but a lower estimate of outlays from prior-year authority (-\$199 million) than CBO.		
McGovern-Dole International Food for Education and Child Nutrition.....	---	-17
OMB has a higher estimate of outlays from new authority (+\$28 million) but a lower estimate of outlays from prior-year authority (-\$45 million) than CBO.		
<b>TOTAL DIFFERENCES</b> .....	----- ---	----- +92
<b>OMB ESTIMATE, SECURITY CATEGORY - BASE DISCRETIONARY APPROPRIATIONS</b> .....	<b>1,650</b>	<b>1,848</b>

**NONSECURITY CATEGORY DISCRETIONARY APPROPRIATIONS**

*Nonsecurity Category-Changes in Mandatory Programs (CHIMPs)*

<b>CBO ESTIMATE, NONSECURITY AGRICULTURE CHIMPs<sup>1</sup></b> .....	<b>-1,632</b>	<b>-408</b>
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**Scorekeeping Differences:**

**Department of Agriculture:**

Natural Resources:

Conservation Stewardship Program.....	+44	+75
Sec. 726(1) limits funding for the Conservation Stewardship program in excess of \$768 million. CBO estimates a savings of -\$77 million from this provision, which they view as a limitation on technical assistance funding in the program (an indefinite amount from the Commodity Credit Corporation). OMB estimates a savings of -\$33 million from this limitation and assumes that the limitation also reduces the number of acres that are permitted to be enrolled in 2012. OMB's baseline had assumed that \$801 million would be spent on this program in 2012, including enrollment of 12,769 million in new acres, the maximum number of new acres permitted by the Farm Bill in 2012. These differences in assumptions lead to a +\$44 million difference with CBO in budget authority and a +\$75 million difference in outlays from new authority.		

**Table 1.**  
**CBO Estimates Compared to OMB Estimates for Division A of P.L. 112-55**  
**Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act,**  
**FY 2012**  
(in millions of dollars)

	FY 2012 Enacted	
	BA	Outlays
Grasslands Reserve.....	-51	-67
Sec. 726(5) limits funding for the Grasslands Reserve program in excess of 209,000 acres. CBO and OMB have different estimates of the savings from this limitation due to differences in their underlying mandatory baseline estimates for the program. CBO’s baseline assumes that a certain number of acres are enrolled in 2012 (335,000 acres) and then further assumes that whatever acres are not enrolled in 2012 will be enrolled in 2013. The limitation, in combination with CBO’s assumed cost per acre, results in a savings of -\$30 million in 2012 compared to CBO’s baseline. OMB’s baseline, on the other hand, assumes a higher enrollment of acreage in 2012 (369,199 acres), in part because the remaining acres will expire at the end of the fiscal year pursuant to the Farm Bill. The limitation, also in combination with OMB’s assumed cost per acre, results in a savings of -\$81 million in 2012 compared to OMB’s baseline. The difference in assumptions about the number of acres that will be enrolled and the cost per acre in 2012 leads to a -\$51 million difference in budget authority and a -\$67 million difference in outlays from new authority.		
Wetlands Reserve.....	-471	-42
Sec. 726(6) limits funding for the Wetlands Reserve program in excess of 185,800 acres. CBO and OMB have different estimates of the savings from this limitation due to differences in their underlying mandatory baseline estimates for the program. CBO’s baseline assumes that a certain number of acres are enrolled in 2012 (275,000 acres) and then further assumes that whatever acres are not enrolled in 2012 will be enrolled in 2013. The limitation, in combination with CBO’s assumed cost per acre, results in a savings of -\$200 million in 2012 compared to CBO’s baseline. OMB’s baseline, on the other hand, assumes a higher enrollment of acreage in 2012 (430,053 acres), in part because the remaining acres will expire at the end of the fiscal year pursuant to the Farm Bill. The limitation, also in combination with OMB’s assumed cost per acre, results in savings of -\$671 million in 2012 compared to OMB’s baseline. The difference in assumptions about the number of acres that will be enrolled and the cost per acre in 2012 leads to a -\$471 million difference in budget authority and a -\$42 million difference in outlays from new authority.		
Farm Service Agency:		
Biomass Crop Assistance.....	-156	-156
Sec. 726(14) limits funding for the Biomass Crop Assistance Program. CBO assumes that some of the Biomass Crop Assistance Program (BCAP) contracts will be signed and in force by the time the provision to limit the spending is enacted into law and, therefore, scores savings of only -\$28 million in budget authority and in outlays from new authority. OMB does not assume these contracts will be in force and scores a savings of -\$184 million, in budget authority and outlays from new authority, resulting in a difference of -\$156 million in both budget authority and outlays from new authority.		

**Table 1.**

**CBO Estimates Compared to OMB Estimates for Division A of P.L. 112-55  
Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act,  
FY 2012**  
(in millions of dollars)

	FY 2012 Enacted	
	BA	Outlays
Rural Business Cooperative Service:		
Bioenergy Program for Advanced Biofuels.....	-40	-19
Sec. 726(9) limits funding for the Bioenergy Program for Advanced Biofuels in excess of \$65 million. OMB and CBO concur that this limitation results in a savings of \$40 million from 2012 new budget authority provided to the program by the Farm Bill. Further, since the budget authority provided to this program in prior years is available until expended, OMB estimates that \$40 million of unobligated balances are available, and therefore blocked from obligation by this provision while CBO, under their baseline assumptions, estimates the balances are no longer available. This leads to a difference of -\$40 million in budget authority and a -\$19 million difference in outlays from new authority.		
Rural Energy for America Program.....	-3	+8
Sec. 726(10) limits funding for the Rural Energy for America Program in excess of \$22 million. OMB and CBO concur that this limitation results in a savings of \$48 million from 2012 new budget authority provided to the program by the Farm Bill. Further, since the budget authority provided to this program in prior years is available until expended, OMB estimates that \$3 million of unobligated balances are available, and therefore blocked from obligation by this provision while CBO, under their baseline assumptions, estimates the balances are no longer available. This leads to a difference of -\$3 million in budget authority. In addition, OMB has a lower estimate of outlay savings from new authority (+\$8 million).		
Rural Microentrepreneur Assistance Program.....	-1	+1
Sec. 726(11) blocks all funding for the Rural Microentrepreneur Assistance Program in excess of \$3 million. OMB and CBO concur that this limitation results in a savings of \$3 million from 2012 new budget authority provided to the program by the Farm Bill. Further, since the budget authority provided to this program in prior years is available until expended, OMB estimates that \$1 million of unobligated balances are available, and therefore blocked from obligation by this provision while CBO, under their baseline assumptions, estimates the balances are no longer available. This leads to a difference of -\$1 million in budget authority. In addition, OMB has a lower estimate of outlay savings from new authority (+\$1 million).		

**Table 1.**  
**CBO Estimates Compared to OMB Estimates for Division A of P.L. 112-55**  
**Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act,**  
**FY 2012**  
(in millions of dollars)

	FY 2012 Enacted	
	BA	Outlays
Risk Management Agency:		
Federal Crop Insurance Corporation Fund.....	-50	-50
<p>Sec. 726(12) blocks funding for the good performance premium discount program in crop insurance. CBO estimates that this provision saves only \$25 million, while OMB estimates that it saves \$75 million. CBO's savings are lower than OMB's because CBO has adjusted its mandatory baseline to account for the fact that this program only has published a proposed rule, rather than a final rule (-\$37.5 million), and because they assume the program results in a change in farmer behavior that reduces the estimated cost of the program as a whole (-\$12.5 million). These two changes, when combined, lower the total annual cost of the program under CBO scoring by \$50 million. OMB assumes the full annual cost of the program: implementation of the program in the baseline, consistent with a final rule, with no change in farmer behavior assumed as there are already mechanisms in place to effect the change CBO assumes.</p>		
<b>Technical Outlay Estimating Differences:</b>		
Rural Business Cooperative Service:		
Rural Economic Development Grants Cushion of Credit.....	---	-155
<p>OMB scores savings of outlays from new authority (-\$155 million) while CBO scores no outlay savings.</p>		
Food and Nutrition Service:		
Child Nutrition Programs.....	---	-105
<p>OMB scores savings of outlays from new authority (-\$105 million) while CBO scores no outlay savings.</p>		
<b>Other technical estimating differences.....</b>	---	-46
<b>TOTAL DIFFERENCES .....</b>	<b>-728</b>	<b>-556</b>
<b>OMB ESTIMATE, NONSECURITY AGRICULTURE CHIMPS.....</b>	<b>-2,360</b>	<b>-964</b>

*Nonsecurity Category-Base Discretionary Appropriations*

<b>CBO ESTIMATE, NON-SECURITY CATEGORY - BASE DISCRETIONARY APPROPRIATIONS<sup>1</sup>.....</b>	<b>19,752</b>	<b>21,794</b>
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**Scorekeeping Differences:**

**Department of Agriculture:**

Office of the Secretary:

Office of the Secretary.....	-2	+3
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This account is comprised of several funding pieces. CBO rounds each individual piece and then adds, while OMB adds the pieces and then rounds to a final number that results in the budget authority rounding difference. OMB has a higher estimate of outlays from prior-year authority (+\$3 million) than CBO.

**Table 1.**  
**CBO Estimates Compared to OMB Estimates for Division A of P.L. 112-55**  
**Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act,**  
**FY 2012**  
(in millions of dollars)

	FY 2012 Enacted	
	BA	Outlays
Farm Service Agency:		
Agriculture Credit Insurance Fund Program Account.....	-2	-11
<p>Due to an underlying difference in economic assumptions, OMB's estimate of negative subsidy, -\$3 million, is higher than CBO's estimate of -\$1 million. This leads to the budget authority (-\$2 million) and part of the difference in outlays from new authority. OMB has a higher estimate of outlays from new authority (+\$7 million) but a lower estimate of outlays from prior-year authority (-\$16 million).</p>		
Commodity Credit Corporation Export Loans Program Account.....	+1	---
<p>This account is comprised of two funding pieces. CBO rounds each individual piece and then adds, while OMB adds the pieces and then rounds to a final number that results in the budget authority rounding difference. In addition, OMB has a higher estimate of outlays from new authority (+\$3 million) but a lower estimate of outlays from prior-year authority (-\$3 million).</p>		
Natural Resources Conservation Service:		
Great Plains Conservation Program.....	+1	---
<p>Sec. 722 rescinds the unobligated balances from this account and CBO scored the rescission. However, these unobligated balances should have been swept pursuant to 31 USC 1555. Therefore, OMB did not score the rescission, since under current law, the balances are no longer available.</p>		
Forestry Incentive Program.....	+6	---
<p>Sec. 722 rescinds the unobligated balances from this account and CBO scored the rescission. However, these unobligated balances should have been swept pursuant to 31 USC 1555. Therefore, OMB did not score the rescission, since under current law, the balances are no longer available.</p>		
Rural Utilities Service:		
Rural Electrification and Telecommunication Loans Program Account.....	-58	-55
<p>Due to an underlying difference in economic assumptions, OMB's estimate of the negative subsidy, -\$118 million, for this account is higher than CBO's estimate of the negative subsidy, -\$60 million, which leads to the budget authority difference (-\$58 million) and part of the outlays from new authority. In addition, OMB has a higher estimate of outlays from new authority (+\$3 million) than CBO.</p>		

**Table 1.**

**CBO Estimates Compared to OMB Estimates for Division A of P.L. 112-55  
Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act,  
FY 2012**  
(in millions of dollars)

	<b>FY 2012 Enacted</b>	
	<b>BA</b>	<b>Outlays</b>
<b>Rural Housing Service:</b>		
Rural Housing Insurance Fund Program Account.....	-9	-23
<p>Due to an underlying difference in economic assumptions, OMB's estimate of negative subsidy for this account is higher (-\$16 million) than CBO's estimate (-\$7 million), which leads to a -\$9 million difference in budget authority and outlays from new authority. In addition, OMB has a higher estimate of outlays from new authority (+\$9 million) and a lower estimate of outlays of prior-year authority (-\$23 million). (The difference in negative subsidies automatically means there is a difference in outlays new but the residual outlays new happened to net out to zero.)</p>		
<b>Foreign Agriculture Service:</b>		
Public Law 480 Title I Ocean Freight Differential Grants.....	-2	-5
<p>Sec. 722 rescinds unobligated balances from this account. CBO estimates there is \$3 million available, while OMB estimates there is \$5 million available leading to the budget authority difference of -\$2 million. In addition, OMB has a lower estimate of outlays from new authority of -\$5 million.</p>		
Law 480 Title I Direct Credit and Food for Progress.....	-1	+42
<p>Sec. 722 rescinds unobligated balances from this account. CBO estimates there is \$2 million available, while OMB estimates there is \$3 million available leading to the budget authority difference of -\$1 million. In addition, OMB has a lower estimate of outlays from new authority (-\$2 million) but a higher estimate of outlays from prior-year authority (+\$44 million) than CBO.</p>		
Salaries and Expenses.....	-1	+3
<p>Sec. 722 rescinds unobligated balances from this account. CBO estimates there are no balances available, while OMB estimates there is \$1 million available leading to the budget authority difference of -\$1 million. In addition, OMB has a higher estimate of outlays from new authority (+\$40 million) but a lower estimate of outlays from prior-year authority (-\$37 million) than CBO.</p>		
<b>Food and Nutrition Service:</b>		
Supplemental Nutrition Assistance Program.....	+1	+2
<p>Although this account is mandatory under the BEA, some activities in it are controlled by the appropriations process, and OMB scores them as discretionary. These activities are not assumed in OMB's mandatory baseline. Despite their underlying discretionary authority and specification in appropriations language, CBO includes these activities in their mandatory baseline, leading to a difference of +\$1 million in budget authority and outlays from new authority of +\$1 million. In addition, OMB has higher estimates of outlays from prior-year authority (+\$1 million).</p>		



**Table 1.**  
**CBO Estimates Compared to OMB Estimates for Division A of P.L. 112-55**  
**Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act,**  
**FY 2012**  
(in millions of dollars)

	FY 2012 Enacted	
	BA	Outlays
Child Nutrition Programs .....	+17	+6
<p>Although this account is mandatory under the BEA, several activities in it are controlled by the appropriations process, and OMB scores them as discretionary. These activities are not assumed in OMB's mandatory baseline. Despite their underlying discretionary authority and specification in appropriations language, CBO includes these activities in their mandatory baseline, leading to a difference of +\$17 million in budget authority and outlays from new authority (+\$7 million). In addition, OMB has lower estimates of outlays from prior-year authority (-\$1 million).</p>		
<b>Denali Commission:</b>		
Denali Commission Trust Fund.....	-4	-4
<p>OMB scores the entire Denali Commission to the Energy/Water Spending Committee while CBO scores the Trust Fund account to the Agriculture Spending Committee.</p>		
<b>CBO Rounding Adjustment</b> .....	+3	---
<p>CBO uses this account to reconcile the CBO bill total (tracked in millions) with the Appropriations Subcommittee's Comparative Statement of Budget Authority (CSBA) total (tracked in thousands). OMB scoring does not include such a reconciliation with the CSBA.</p>		
<b><u>Technical Outlay Estimating Differences:</u></b>		
<b>Department of Agriculture:</b>		
Agriculture Research Service:		
Salaries and Expenses.....	---	+79
<p>OMB has a lower estimate of outlays from new authority (-\$27 million) but a higher estimate of outlays from prior-year authority (+\$106 million) than CBO.</p>		
Buildings and Facilities.....	---	+100
<p>OMB has a higher estimate of outlays from prior-year authority (+\$100 million) than CBO.</p>		
National Institute of Food and Agriculture:		
Extension Activities.....	---	+143
<p>OMB has a lower estimate of outlays from new authority (-\$29 million) but a higher estimate of outlays from prior-year authority (+\$172 million) than CBO.</p>		
Research and Education Activities .....	---	+208
<p>OMB has a higher estimate of outlays from prior-year authority (+\$208 million) than CBO.</p>		
Farm Service Agency:		
Salaries and Expenses.....	---	+54
<p>OMB has a lower estimate of outlays from new authority (-\$126 million) but a higher estimate of outlays from prior-year authority (+\$180 million) than CBO.</p>		

**Table 1.**  
**CBO Estimates Compared to OMB Estimates for Division A of P.L. 112-55**  
**Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act,**  
**FY 2012**  
(in millions of dollars)

	FY 2012 Enacted	
	BA	Outlays
Emergency Conservation Program.....	---	-26
OMB has a lower estimate of outlays from prior-year authority (-\$26 million) than CBO.		
Rural Development:		
Salaries and Expenses.....	---	-27
OMB has lower estimates of outlays from new authority (-\$17 million) and prior-year authority (-\$10 million) than CBO.		
Rural Utilities Service:		
Rural Water and Waste Disposal Program Account.....	---	+160
OMB has a higher estimate of outlays from new authority (+\$17 million) and prior-year authority (+\$143 million) than CBO.		
Distance Learning, Telemedicine and Broadband Program.....	---	-24
OMB has a higher estimate of outlays from new authority (+\$2 million) but a lower estimate of outlays from prior-year authority (-\$26 million) than CBO.		
Rural Housing Service:		
Rental Assistance Program .....	---	+52
OMB has a higher estimate of outlays from new authority (+\$45 million) and prior-year authority (+\$7 million) than CBO.		
Farm Labor Program Account .....	---	-20
OMB has a lower estimate of outlays from prior-year authority (-\$20 million) than CBO.		
Rural Business - Cooperative Service:		
Rural Business Program Account .....	---	+28
OMB has a higher estimate of outlays from new authority (+\$14 million) and prior-year authority (+\$14 million) than CBO.		
Food and Nutrition Service:		
Special Supplemental Nutrition Program for Women, Infants, and Children (WIC) .....	---	-39
OMB has a higher estimate of outlays from new authority (+\$795 million) and a lower estimate of outlays from prior-year authority (-\$834 million) than CBO.		
<b>Department of Health and Human Services:</b>		
Food and Drug Administration:		
Salaries and Expenses .....	---	-37
OMB has a higher estimate of outlays from new authority (+\$10 million) and a lower estimate of outlays from prior-year authority (-\$47 million) than CBO.		
<b>Other technical estimating differences.....</b>	---	+29
<b>TOTAL DIFFERENCES .....</b>	<b>-50</b>	<b>+638</b>
<b>OMB ESTIMATE, NON-SECURITY CATEGORY - BASE DISCRETIONARY APPROPRIATIONS.....</b>	<b>19,702</b>	<b>22,432</b>

**Table 1.**

**CBO Estimates Compared to OMB Estimates for Division A of P.L. 112-55  
Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act,  
FY 2012**  
(in millions of dollars)

	<b>FY 2012 Enacted</b>	
	<b>BA</b>	<b>Outlays</b>
<b><u>NONSECURITY CATEGORY DISASTER RELIEF APPROPRIATIONS</u></b>		
<b>CBO ESTIMATE, NON-SECURITY CATEGORY-DISASTER RELIEF APPROPRIATIONS<sup>1</sup></b> .....	<b>367</b>	<b>150</b>
<b><u>Scorekeeping Differences:</u></b>		
Farm Service Agency:		
Emergency Forest Restoration Program.....	---	-10
OMB has a lower estimate of outlays from new authority (-\$10 million) than CBO.		
Emergency Conservation Program.....	---	-43
OMB has a lower estimate of outlays from new authority (-\$43 million) than CBO.		
Natural Resources Conservation Service:		
Watershed and Flood Prevention Operations.....	---	-54
OMB has a lower estimate of outlays from new authority (-\$54 million) than CBO.		
<b>TOTAL DIFFERENCES</b> .....	<b>---</b>	<b>-107</b>
<b>OMB ESTIMATE, NON-SECURITY CATEGORY-DISASTER RELIEF APPROPRIATIONS</b> .....	<b>367</b>	<b>43</b>
<b><u>SUMMARY</u></b>		
<b>CBO ESTIMATE, AGRICULTURE APPROPRIATIONS<sup>1</sup></b> .....	<b>20,137</b>	<b>23,292</b>
<i>CBO Security Category Subtotal</i> .....	<i>1,650</i>	<i>1,756</i>
<i>CBO Nonsecurity Category Subtotal (including CHIMPs)</i> .....	<i>18,120</i>	<i>21,386</i>
<i>CBO Disaster Relief Nonsecurity Subtotal</i> .....	<i>367</i>	<i>150</i>
<b>TOTAL DIFFERENCES</b> .....	<b>-778</b>	<b>+67</b>
<i>Security Category Differences</i> .....	---	+92
<i>Nonsecurity Category Differences (including CHIMPs)</i> .....	-778	+82
<i>Disaster Relief Nonsecurity Differences Subtotal</i> .....	---	-107
<b>OMB ESTIMATE, AGRICULTURE APPROPRIATIONS</b> .....	<b>19,359</b>	<b>23,359</b>
<i>OMB Security Category Subtotal</i> .....	<i>1,650</i>	<i>1,848</i>
<i>OMB Nonsecurity Category Subtotal (including CHIMPs)</i> .....	<i>17,342</i>	<i>21,468</i>
<i>OMB Disaster Relief Subtotal</i> .....	<i>367</i>	<i>43</i>

<sup>1</sup> CBO data received by OMB on November 15, 2011.

**Table 2.**  
**CBO Estimates Compared to OMB Estimates for Division B of P.L. 112-55**  
**Commerce, Justice, Science, and Related Agencies Appropriations Act, FY 2012**  
(in millions of dollars)

	FY 2012 Enacted	
	BA	Outlays
<b><u>SECURITY CATEGORY DISCRETIONARY APPROPRIATIONS</u></b>		
<i>Security Category- Changes in Mandatory Programs (CHIMPs)</i>		
CBO ESTIMATE, SECURITY CATEGORY CHIMPS <sup>1</sup> .....	-4	-3
<b><u>Technical Outlay Estimating Differences:</u></b>		
Total, Security CHIMP Technical Outlay Estimating Differences.....	---	-1
OMB ESTIMATE, SECURITY CATEGORY CHIMPS.....	-4	-4
<b><u>Security Category- Base Discretionary Appropriations</u></b>		
CBO ESTIMATE, SECURITY CATEGORY-BASE APPROPRIATIONS <sup>1</sup> .....	82	81
<b><u>Technical Outlay Estimating Differences:</u></b>		
Total, Security Base Technical Outlay Estimating Differences.....	---	+11
OMB ESTIMATE, SECURITY CATEGORY-BASE APPROPRIATIONS.....	82	92
<b><u>NONSECURITY CATEGORY DISCRETIONARY APPROPRIATIONS</u></b>		
<i>Nonsecurity Category-Changes in Mandatory Programs (CHIMPs)</i>		
CBO Estimate, Nonsecurity Category-Changes in Mandatory Programs (CHIMPs) <sup>1</sup> .....	-7,461	-657
<b><u>Scorekeeping Differences:</u></b>		
<b>Department of Justice:</b>		
Office of Justice Programs:		
Crime Victims Fund.....	-501	-3,738
<p>CBO estimates lower Crime Victims Fund balances (-\$7,317 million) than OMB (-\$7,818 million) because of lower annual receipt estimates. As a result, CBO estimates lower balances to delay obligating as a CHIMP after allowing for an obligation limitation of \$705 million. Additionally, OMB assumes a much higher level of outlay savings in 2012 (-\$4,267 million) than CBO (-\$529 million); this is largely because OMB assumes a three-year outlay rate (with the first year at 60 percent) and CBO assumes a six-year outlay rate (with the first year at 8 percent).</p>		
<b>Office of Personnel Management:</b>		
Employees and Retired Employees Health Benefits Funds.....	+55	+55
<p>The U.S. Patent and Trademark Office (USPTO) Salaries and Expenses account includes a provision that would transfer to OPM the accruing indirect personnel costs associated with post retirement health insurance, life insurance, and retirement benefits to USPTO employees. OMB included these amounts in the mandatory baseline estimates of the pertinent OPM accounts, rather than as a discretionary change (CHIMP), as CBO has shown, in this account and in the Treasury account below.</p>		

**Table 2.**  
**CBO Estimates Compared to OMB Estimates for Division B of P.L. 112-55**  
**Commerce, Justice, Science, and Related Agencies Appropriations Act, FY 2012**  
(in millions of dollars)

	FY 2012 Enacted	
	BA	Outlays
<b>Department of Treasury:</b>		
Employer share, employee retirement (excluding FOASDI).....	+6	+6
<i>See OPM, Employees and Retired Employees Health Benefits Funds Account above.</i>		
<b><u>Technical Outlay Estimating Differences:</u></b>		
<b>Department of Justice:</b>		
U.S. Marshals Service:		
Assets Forfeiture Fund.....	---	-675
CBO assumes no outlay savings from this \$675 million temporary cancellation of budget authority, while OMB assumes the full amount would have been spent.		
<b>Other technical estimating differences.....</b>	---	+4
<b>Total Nonsecurity Category Changes in Mandatory Programs (CHIMPs) Differences.....</b>	<b>-440</b>	<b>-4,348</b>
<b>OMB Estimate, Nonsecurity Category-Changes in Mandatory Programs (CHIMPs).....</b>	<b>-7,901</b>	<b>-5,005</b>
<b><i>Nonsecurity Category-Base Discretionary Appropriations</i></b>		
<b>CBO ESTIMATE, NONSECURITY CATEGORY-BASE APPROPRIATIONS<sup>1</sup> .....</b>	<b>60,127</b>	<b>64,328</b>
<b><u>Scorekeeping Differences:</u></b>		
<b>Department of Justice:</b>		
Legal Activities and U.S. Marshals:		
United States Trustee System Fund.....	-2	-11
OMB has higher estimates of bankruptcy fee collections than CBO, leading to a difference of -\$2 million in budget authority and outlays from new authority. OMB also has lower estimates of outlays from prior-year authority (-\$9 million) than CBO.		
Salaries and Expenses, Antitrust Division.....	-2	+8
OMB has higher estimates of Hart-Scott-Rodino fee collections than CBO, leading to a difference of -\$2 million in budget authority and outlays from new authority. OMB has higher estimates of outlays from new authority (+4 million) and from prior-year authority (+6 million) than CBO.		
<b><u>Technical Outlay Estimating Differences:</u></b>		
<b>Department of Commerce:</b>		
Economic Development Administration		
Economic Development Assistance Programs.....	---	+90
OMB has higher estimates of outlays from prior-year authority (+\$90 million) than CBO.		

**Table 2.**  
**CBO Estimates Compared to OMB Estimates for Division B of P.L. 112-55**  
**Commerce, Justice, Science, and Related Agencies Appropriations Act, FY 2012**  
(in millions of dollars)

	FY 2012 Enacted	
	BA	Outlays
National Telecommunications and Information Administration		
Broadband Technology Opportunities Program, Recovery Act.....	---	+599
OMB has higher estimates of outlays from prior-year authority provided under the Recovery Act (+\$599 million) than CBO.		
Patent and Trademark Office:		
Salaries and Expenses.....	---	+220
OMB has lower estimates of outlays from new authority (-\$59 million) and higher estimates of outlays from prior-year authority (+\$279 million) than CBO.		
Bureau of the Census		
Periodic Censuses and Programs.....	---	-322
OMB has lower estimates of outlays from new authority (-\$7 million) and from prior-year authority (-\$315 million) than CBO.		
<b>Other technical outlay estimating differences.....</b>	---	+137
<b>Total Nonsecurity Base Differences.....</b>	<b>-4</b>	<b>+721</b>
<b>OMB ESTIMATE, NONSECURITY CATEGORY-BASE APPROPRIATIONS.....</b>	<b>60,123</b>	<b>65,049</b>
<b><u>NONSECURITY CATEGORY DISASTER RELIEF APPROPRIATIONS</u></b>		
<b>CBO ESTIMATE, NONSECURITY CATEGORY-DISASTER RELIEF APPROPRIATIONS<sup>1</sup>.....</b>	<b>200</b>	<b>10</b>
<b>NO DIFFERENCES</b>		
<b>OMB ESTIMATE, NONSECURITY CATEGORY-DISASTER RELIEF APPROPRIATIONS.....</b>	<b>200</b>	<b>10</b>
<b><u>SUMMARY</u></b>		
<b>CBO TOTAL, COMMERCE, JUSTICE, SCIENCE APPROPRIATIONS<sup>1</sup>.....</b>	<b>52,944</b>	<b>63,759</b>
<i>CBO Security Category Subtotal (including CHIMPs).....</i>	<i>78</i>	<i>78</i>
<i>CBO Nonsecurity Category Subtotal (including CHIMPs).....</i>	<i>52,666</i>	<i>63,671</i>
<i>CBO Disaster Relief Nonsecurity Subtotal.....</i>	<i>200</i>	<i>10</i>
<b>TOTAL DIFFERENCES.....</b>	<b>-444</b>	<b>-3,617</b>
<i>Security Category Differences Subtotal (including CHIMPs).....</i>	<i>---</i>	<i>+10</i>
<i>Nonsecurity Category Differences Subtotal (including CHIMPs).....</i>	<i>-444</i>	<i>-3,627</i>
<i>Disaster Relief Nonsecurity Differences Subtotal.....</i>	<i>---</i>	<i>---</i>
<b>OMB TOTAL, COMMERCE, JUSTICE, SCIENCE APPROPRIATIONS.....</b>	<b>52,500</b>	<b>60,142</b>
<i>OMB Security Category Subtotal (including CHIMPs).....</i>	<i>78</i>	<i>88</i>
<i>OMB Nonsecurity Category Subtotal (including CHIMPs).....</i>	<i>52,222</i>	<i>60,044</i>
<i>OMB Disaster Relief Nonsecurity Subtotal.....</i>	<i>200</i>	<i>10</i>

<sup>1</sup> CBO data received by OMB on November 15th, 2011.

**Table 3.**  
**CBO Estimates Compared to OMB Estimates for Division C of P.L. 112-55**  
**Transportation, Housing and Urban Development, and Related Agencies Appropriations Act, FY 2012**  
(in millions of dollars)

	FY 2012 Enacted	
	BA/Oblim.	Outlays
<b><u>NONSECURITY CATEGORY DISCRETIONARY APPROPRIATIONS</u></b>		
<i>Nonsecurity Category-Changes in Mandatory Programs (CHIMPs)</i>		
CBO ESTIMATE, TRANSPORTATION AND HOUSING AND URBAN DEVELOPMENT CHIMPs <sup>1</sup> .....	-1	---
<b>NO DIFFERENCES</b>		
OMB ESTIMATE, TRANSPORTATION AND HOUSING AND URBAN DEVELOPMENT CHIMPs.....	-1	---
<b><i>Nonsecurity Category-Base Discretionary Appropriations</i></b>		
CBO ESTIMATE, TRANSPORTATION AND HUD BASE APPROPRIATIONS <sup>1</sup> .....	107,621	121,719
<b><u>Scorekeeping Differences:</u></b>		
<b>Department of Transportation:</b>		
Federal Highway Administration:		
Federal-Aid Highways (Obligation Limitation).....	+1,000	-663
CBO scores \$1,000 million of obligation limitations as "flexed" from this account to the Transit Formula Grants account based on Transportation's transfer authority. OMB does not score this "flexing" of obligation limitation to the appropriations bills. In addition, OMB has higher estimates of outlays from new authority (+\$1,003 million) and lower estimates of outlays from prior-year authority (-\$1,666 million) than CBO.		
Federal Transit Administration:		
Transit Formula Grants (Obligation Limitation).....	-1,000	+1,357
See "Federal-Aid Highway" explanation above for obligation limitation difference. In addition, OMB has lower estimates of outlays from new authority (-\$303 million) and higher estimates of outlays from prior-year authority (-\$1,660 million) than CBO.		
Capital Investment Grants.....	+1	+10
The budget authority difference of +\$1 million is due to rounding. In addition, OMB has lower estimates of outlays from new authority (-\$7 million) and higher estimates of outlays from prior-year authority (+\$17 million) than CBO.		
<b>Department of Housing and Urban Development:</b>		
Government National Mortgage Association.....	-3	-3
OMB estimates subsidy receipts for GNMA at -\$528 million, plus an additional -\$25 million due to the Sec. 238 increase in loan limits, for a total of -\$553 million in receipts. CBO estimates -\$545 million plus -\$5 million for Sec. 238, for a total of -\$550 million. This leads to a difference of -\$3 million in budget authority and outlays from new authority. For the base receipt estimate, CBO has a slightly higher estimate of loan volume. For the scoring of Sec. 238, CBO assumes a lower estimate of the incremental increase in loan volume from the provision, resulting in a lower receipt estimate.		

**Table 3.**  
**CBO Estimates Compared to OMB Estimates for Division C of P.L. 112-55**  
**Transportation, Housing and Urban Development, and Related Agencies Appropriations Act, FY 2012**  
(in millions of dollars)

	FY 2012 Enacted	
	BA/Oblim.	Outlays
<b>Housing Programs:</b>		
FHA - General and Special Risk Program.....	-81	-81
OMB estimates subsidy receipts of -\$481 million, whereas CBO estimates subsidy receipts at -\$400 million, which leads to a difference of -\$81 million in budget authority and outlays from new authority. OMB has higher estimates of loan volume than CBO, which leads to the higher estimate of receipts.		
Mutual Mortgage Insurance Capital Reserve.....	-524	-524
OMB estimates subsidy receipts for MMI at -\$5,013 million, plus an additional -\$283 million due to the Sec. 238 increase in loan limits, for a total of -\$5,296 million in receipts. CBO estimates -\$4,713 million plus -\$59 million for Sec. 238, for a total of -\$4,772 million. This leads to a difference of -\$524 million in budget authority and outlays from new authority. The difference in the base receipt estimate is due to OMB having a higher negative subsidy rate than CBO, and this has a larger impact on the receipt estimate than the effect of CBO's slightly higher volume estimate. For the scoring of Sec. 238, the difference is largely driven by CBO's estimate of the incremental loan volume being much lower than OMB's.		
Manufactured Housing Fees Trust Fund.....	-1	+6
The budget authority difference of -\$1 million is due to rounding. In addition, OMB has lower estimates of outlays from new authority (-\$3 million) and higher estimates of outlays from prior-year authority (+\$9 million) than CBO.		
<b>National Railroad Passenger Corporation Office of the Inspector General:</b>		
Salaries and Expenses.....	-1	+1
The budget authority difference of -\$1 million is due to rounding. In addition, OMB has higher estimates of outlays from new authority (+\$7 million) and lower estimates of outlays from prior-year authority (-\$6 million) than CBO.		
<b>CBO Rounding Adjustment.....</b>	<b>+1</b>	<b>---</b>
CBO uses this account to reconcile the CBO bill total (tracked in millions) with the Appropriations Subcommittee's Comparative Statement of Budget Authority (CSBA) (tracked in thousands). OMB scoring does not include a reconciliation with the CSBA.		
<b><u>Technical Outlay Estimating Differences:</u></b>		
<b>Department of Transportation:</b>		
<b>Federal Aviation Administration:</b>		
Trust Fund Share of FAA Activities.....	---	+192
OMB has higher estimates of outlays from new authority (+\$557 million) and lower estimates of outlays from prior-year authority (-\$365 million) than CBO.		
Facilities and Equipment.....	---	+319
OMB has lower estimates of outlays from new authority (-\$87 million) and higher estimates of outlays from prior-year authority (+\$406 million) than CBO.		



**Table 3.**  
**CBO Estimates Compared to OMB Estimates for Division C of P.L. 112-55**  
**Transportation, Housing and Urban Development, and Related Agencies Appropriations Act, FY 2012**  
(in millions of dollars)

	FY 2012 Enacted	
	BA/Oblim.	Outlays
Grants-in-Aid for Airports	---	+223
OMB has lower estimates of outlays from new authority (-\$40 million) and higher estimates of outlays from prior-year authority (+\$263 million) than CBO.		
Administrative Services Franchise Fund.....	---	+99
OMB has lower estimates of outlays from new authority (-\$180 million) and higher estimates of outlays from prior-year authority (+\$279 million) than CBO.		
National Highway Traffic Safety Administration		
Highway Traffic Safety Grants.....	---	+93
OMB has higher estimates of outlays from prior-year authority (+\$93 million) than CBO.		
Federal Highway Administration:		
Highway Infrastructure Investment, Recovery Act.....	---	+1,549
OMB has higher estimates of outlays from prior-year authority (+\$1,549 million) than CBO.		
Emergency Relief Program.....	---	+140
OMB has higher estimates of outlays from prior-year authority (+\$140 million) than CBO.		
Federal Railroad Administration:		
Capital Assistance for High Speed Rail Corridors.....	---	+728
OMB has higher estimates of outlays from prior-year authority (+\$728 million) than CBO.		
<b>Department of Housing and Urban Development:</b>		
Public and Indian Housing Programs:		
Tenant Based Rental Assistance.....	---	+238
OMB has higher estimates of outlays from new authority (+\$408 million) and lower estimates of outlays from prior-year authority (-\$170 million) than CBO.		
Public Housing Capital Fund.....	---	+816
OMB has higher estimates of outlays from both new authority (+\$12 million) and from prior-year authority (+\$804 million) than CBO.		
Housing Certificate Fund.....	---	+218
OMB has higher estimates of outlays from prior-year authority (+\$218 million) than CBO.		
Community Planning and Development:		
Community Development Fund.....	---	+231
OMB has higher estimates of outlays from prior-year authority (+\$231 million) than CBO.		
Homeless Assistance Grants.....	---	+216
OMB has higher estimates of outlays from prior-year authority (+\$216 million) than CBO.		
Home Investment Partnership Program.....	---	+387
OMB has higher estimates of outlays from prior-year authority (+\$387 million) than CBO.		

**Table 3.**  
**CBO Estimates Compared to OMB Estimates for Division C of P.L. 112-55**  
**Transportation, Housing and Urban Development, and Related Agencies Appropriations Act, FY 2012**  
(in millions of dollars)

	FY 2012 Enacted	
	BA/Oblim.	Outlays
Other technical estimating differences.....	---	+42
<b>TOTAL DIFFERENCES.....</b>	<b>-608</b>	<b>+5,594</b>
<b>OMB ESTIMATE, TRANSPORTATION AND HUD BASE APPROPRIATIONS.....</b>	<b>107,013</b>	<b>127,313</b>
<b><u>NONSECURITY CATEGORY DISASTER RELIEF APPROPRIATIONS</u></b>		
<b>CBO ESTIMATE, NONSECURITY CATEGORY-DISASTER RELIEF APPROPRIATIONS<sup>1</sup>.....</b>	<b>1,762</b>	<b>450</b>
<b>NO DIFFERENCES</b>		
<b>OMB ESTIMATE, NONSECURITY CATEGORY-DISASTER RELIEF APPROPRIATIONS.....</b>	<b>1,762</b>	<b>450</b>
<b><u>SUMMARY</u></b>		
<b>CBO TOTAL, TRANSPORTATION AND HOUSING AND URBAN DEVELOPMENT APPROPRIATIONS<sup>1</sup>.....</b>	<b>109,382</b>	<b>122,169</b>
<i>CBO Security Category Subtotal.....</i>	<i>---</i>	<i>---</i>
<i>CBO Nonsecurity Category Subtotal (Budget Authority; including CHIMPs).....</i>	<i>55,550</i>	<i>121,719</i>
<i>CBO Disaster Relief Nonsecurity Subtotal (Budget Authority).....</i>	<i>1,762</i>	<i>450</i>
<i>CBO Nonsecurity Category Subtotal (Obligation Limitations).....</i>	<i>52,070</i>	
<b>TOTAL DIFFERENCES.....</b>	<b>-608</b>	<b>+5,594</b>
<i>Security Category Differences.....</i>	<i>---</i>	<i>---</i>
<i>Nonsecurity Category Differences (Budget Authority; including CHIMPs).....</i>	<i>-608</i>	<i>+5,594</i>
<i>Disaster Relief Nonsecurity Subtotal (Budget Authority).....</i>	<i>---</i>	<i>---</i>
<i>Nonsecurity Category Differences (Obligation Limitations).....</i>	<i>---</i>	
<b>OMB TOTAL, TRANSPORTATION AND HOUSING AND URBAN DEVELOPMENT APPROPRIATIONS.....</b>	<b>108,774</b>	<b>127,763</b>
<i>OMB Security Category Subtotal.....</i>	<i>---</i>	<i>---</i>
<i>OMB Nonsecurity Category Subtotal (Budget Authority; including CHIMPs).....</i>	<i>54,942</i>	<i>127,313</i>
<i>OMB Disaster Relief Nonsecurity Subtotal (Budget Authority).....</i>	<i>1,762</i>	<i>450</i>
<i>OMB Nonsecurity Category Subtotal (Obligation Limitations).....</i>	<i>52,070</i>	

<sup>1</sup> CBO data received by OMB on November 15th, 2011.

**Table 4.**  
**Enacted Appropriations as of November 28, 2011**  
(in millions of dollars)

	FY 2012	
	BA	Outlays
<b>SECURITY CATEGORY</b>		
Discretionary Spending Limit <sup>1</sup> .....	684,000	N/A
Appropriations previously enacted.....	---	---
Newly Enacted Security Appropriations:		
Amount provided in Division A of P.L. 112-55, Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2012.....	1,650	1,848
Amount provided in Division B of P.L. 112-55, Commerce, Justice, Science, and Related Agencies Appropriations Act, 2012.....	78	88
	1,728	1,936
Total, All Enacted Security Appropriations.....	1,728	1,936
Security Appropriations Over (+)/Under (-) spending limit.....	-682,272	N/A
<b>NONSECURITY CATEGORY</b>		
Discretionary Spending Limit <sup>1</sup> .....	359,000	N/A
Appropriations previously enacted.....	---	---
Newly Enacted Nonsecurity Appropriations:		
Amount provided in Division A of P.L. 112-55, Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2012.....	17,342	21,468
Amount provided in Division B of P.L. 112-55, Commerce, Justice, Science, and Related Agencies Appropriations Act, 2012.....	52,222	60,044
Amount provided in Division C of P.L. 112-55, Transportation, Housing and Urban Development, and Related Agencies Appropriations Act, 2012.....	54,942	127,313
	124,506	208,825
Total, All Enacted Nonsecurity Appropriations.....	124,506	208,825
Nonsecurity Appropriations Over (+)/Under (-) spending limit.....	-234,494	N/A

**Table 4.**  
**Enacted Appropriations as of November 28, 2011**  
(in millions of dollars)

	FY 2012	
	BA	Outlays
<b>TOTAL DISCRETIONARY APPROPRIATIONS</b>		
Discretionary Spending Limits.....	1,043,000	N/A
Appropriations previously enacted.....	---	---
Newly Enacted Appropriations:		
Amount provided in Division A of P.L. 112-55, Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2012.....	18,992	23,316
Amount provided in Division B of P.L. 112-55, Commerce, Justice, Science, and Related Agencies Appropriations Act, 2012.....	52,300	60,132
Amount provided in Division C of P.L. 112-55, Transportation, Housing and Urban Development, and Related Agencies Appropriations Act, 2012.....	<u>54,942</u>	<u>127,313</u>
Total, All Enacted Discretionary Appropriations.....	126,234	210,761
Discretionary Appropriations Over (+)/Under (-) spending limits.....	-916,766	N/A

**Nonsecurity Appropriations designated by the Congress for Disaster Relief<sup>2</sup>**

<i>Amount provided in Division A of P.L. 112-55, Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2012.....</i>	367	43
<i>Amount provided in Division B of P.L. 112-55, Commerce, Justice, Science, and Related Agencies Appropriations Act, 2012.....</i>	200	10
<i>Amount provided in Division C of P.L. 112-55, Transportation, Housing and Urban Development, and Related Agencies Appropriations Act, 2012.....</i>	<u>1,762</u>	<u>450</u>
<i>Total, Nonsecurity Appropriations for Disaster Relief.....</i>	2,329	503

Notes

<sup>1</sup> The FY 2012 spending limits for the security and nonsecurity categories are equal to the limits included in the August Update Report that was transmitted to the Congress on August 19, 2011. These limits are unchanged from those enacted in the Budget Control Act of 2011 (P.L. 112-25).

<sup>2</sup> Section 251(b)(2)(D) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended, authorizes an adjustment to the caps for appropriations that are designated by the Congress as being for disaster relief. The Consolidated and Further Continuing Appropriations Act, FY 2012 (P.L. 112-55) included funding for these activities with the appropriate designation. These amounts are summarized here and are not included in the totals displayed above. The adjustments to the discretionary limits to reflect this spending are not included in this report but will be included in the Final Sequestration Report.